# SAFE IndyEast Promise Zone Plan Strategies and Targets

#### Promise Zone Goal: Reduce Serious and Violent Crime

Description: **Safe IndyEast:** We promise to create a welcoming environment in which all families and visitors feel safe and secure. We aim to accomplish this by focused efforts on crime prevention, youth intervention programming, and supportive reentry services.

## PROMISE ZONE – SAFE INDY EAST SUBGOAL #1

Sub Goal 1: Work cooperatively with the Department of Public Safety and neighborhood residents to develop initiatives that aim to prevent serious and violent crime through community policing and focused activities to address mental health and repeat offenders.

#### **Activities and Interventions:**

- Flex Team: Dedicate a small group of detailed officers to target individuals and places with known guns and narcotics violations [Ongoing]
- <u>Day Tact Shift:</u> Place additional officers in the IEPZ to proactively address identified hotspots [New]
- Latino Outreach Initiative: Appoint bilingual officers to bridge the communication gap between Hispanic families and police officers [Ongoing]
- <u>Crime Prevention Through Environmental Design:</u> Train Indianapolis Metropolitan Police Department officers, city planners, and developers on design-oriented best practices to prevent crime [New]
- <u>InPact:</u> Support a partnership between Indianapolis Parole District #3 and IMPD to utilize officers and parole agents to monitor and support released offenders convicted of a serious and violent crime [Ongoing]
- PAIR Program: Reinstate the Psychiatric Assertive Identification and Referral program
  and mental health court to divert individuals with a mental health disorder to treatment
  instead of jail [New]

# Rationale and Evidence:

A study commissioned by the Department of Justice (2008) found problem-oriented policing targeted at "hot spots" can greatly deter crime. "Even in the most crime-ridden neighborhoods, crime clusters in a few discrete locations, while other areas are relatively crime free". The study asserted this focused police effort can lead to a significant decrease in both calls and incidents in all types of crime. The emphasis on place-based prevention was suggested to be the most influential in the reduction of crime

as "place-focused tactics might influence offenders when they are deciding to commit a specific crime" (DOJ). While research on community-based prevention has been mixed, researchers have found some programs "can reduce crime and resident fear of crime, as well as increase citizen satisfaction with police, resident involvement in crime prevention activities, and interactions between police and residents" (Bureau of Justice Assistance, 2008). Continual evaluation is essential.

# **Implementing Partners:**

- As co-chair of the Safe IndyEast committee, the John H. Boner Community Center will oversee VISTA members who will work to engage neighborhood residents in facets of community policing.
- As co-chair of the Safe IndyEast committee, the Department of Public Safety will commit officers in the East District to direct the various interventions.
- Three Hispanic congregations will work collaboratively with IMPD in the Latino Outreach Initiative, working to address tensions in the neighborhood between Hispanic populations and officers.
- Indiana Department of Correction Parole District # 3 will work with IMPD in a focused effort to monitor and support released offenders who have serious and violent convictions through the InPact program.
- Mental health providers will work to reinstate the PAIR program and the mental health court.
   PAIR is a pre-sentencing diversion program that leads people with mental illness to treatment instead of jail.

# **Committed Financial Support:**

Total committed financial support for this sub-goal is \$1,381,376 and breaks down as follows:

Source of Funds: Community Crime Prevention Grant Funds

Activity: Provide safety initiatives for Great Places designations

Amount: \$10,000

Start and End Date: October 2014 - July 2015

Recipient: Local Initiatives Support Corporation

Source of Funds: Local Budget Allocation

Activity: Flex Team officers to perform targeted visits

Amount: \$751,616 Start and End Date: 2014 - 2014

Recipient: City of Indianapolis - Department of Public Safety

Source of Funds: Local Budget Allocation

Activity: Latino Outreach Initiative officers to work with Hispanic populations in IEPZ

Amount: \$187,904 Start and End Date: 2014 - 2014

Recipient: City of Indianapolis - Department of Public Safety

Source of Funds: Local Budget Allocation

Activity: Indianapolis Parole Accountability Team (InPAcT)

Amount: \$431,856 Start and End Date: 2014 - 2014

Recipient: City of Indianapolis - Department of Public Safety

#### Financial Support Needed:

Needed financial support for this goal is \$30,056,020 and breaks down as follows:

Type: COPS Hiring Grant

Activity: Add additional officers to the Flex Team for a total of 16 - 20 officers to target

known guns and narcotics violations

Estimated Amount: \$12,426,564 Date: 2015 - 2025

Recipient: City of Indianapolis - Department of Public Safety

Type: COPS Hiring Grant

Activity: Add six officers to form the Day Tact Shift to proactively work the IEPZ

Estimated Amount: \$6,213,282 Date: 2015 - 2025

Recipient: City of Indianapolis - Department of Public Safety

Type: COPS Hiring Grant

Activity: Add two bilingual officers to staff the Latino Outreach Initiative

Estimated Amount: \$2,071,094 Date: 2015 - 2025

Recipient: City of Indianapolis, Department of Public Safety

Type: Byrne Criminal Justice Innovation Program Grant

Activity: Train IMPD officers, city planners, and developers Crime Prevention Through

Environmental Design (CPTED) practices. The requested amount provides for initial training for 30 individuals and update training mid-way through the time

designation of the zone.

Estimated Amount: \$87,000 Date: 2015 - 2025

Recipient: City of Indianapolis, Department of Public Safety

Type: Byrne Criminal Justice Innovation Program Grant

Activity: Provide funding for IMPD officers and Indianapolis Parole Agents to monitor and

support released individuals convicted of a serious and violent crime (InPAct

Program)

Estimated Amount: \$5,758,080 Date: 2015 - 2025

Recipient: City of Indianapolis, Department of Public Safety

Type: Byrne Criminal Justice Innovation Program Grant

Activity: Provide funding for the PAIR program and creation of a mental health court

Estimated Amount: \$3,000,000 Date: 2015 - 2025

Recipient: City of Indianapolis, Department of Public Safety

Type: Community Crime Prevention Grants

Activity: Provide seed funding for neighborhood resident led initiatives for community

policing

Estimated Amount: \$500,000 Date: 2015 - 2025

Recipient: John H. Boner Community Center

#### **Committed non-financial support:**

Source and Type: Bilingual volunteers

Activity: Engage Hispanic neighborhood residents in improving relationships with IMPD

Start and End Date: 2014 – 2014

Recipient: City of Indianapolis - Department of Public Safety

# Non-financial support needed:

Type: Bilingual volunteers

Activity: Engage Hispanic neighborhood residents in improving relationships with IMPD

Start and End Date: 2015 – 2025

Recipient: City of Indianapolis - Department of Public Safety

Type: Volunteers

Activity: Engage volunteers to work with individuals with mental health issues in the PAIR

program and in mental health court

Start and End Date: 2015 – 2025

Recipient: City of Indianapolis - Department of Public Safety

Type: Volunteers

Activity: Engage neighborhood residents in working collaboratively with IMPD to create a

true community policing model in the IEPZ

Start and End Date: 2015 – 2025

Recipient: City of Indianapolis - Department of Public Safety

#### **Expected Outcomes and Measurement:**

- 75% decrease in the number of serious and violent felons returned to custody for a technical rule violation by 2025;
- 50% decrease in the number of serious and violent felons returned to custody for committing a new crime by 2025;
- 70% decrease in the number of Part II UCR crimes in the zone by 2025;

- 80% decrease in the number of individuals detained by Indianapolis Emergency Mental Services by 2025;
- 100% increase in the number of individuals served by Marion County Mental Health Court by 2025;
- 50% decrease in the number of arrests for gun and narcotics violations by 2025;
- 80% of property owners (both business and residential) will self-report lower crime rates based on the utilization of Crime Prevention Through Environmental Design principles by 2025; and,
- 50% of neighborhood residents will self-report a greater involvement with Indianapolis Metropolitan Police Department and community policing activities by 2025.

# Data Collection, Tracking, and Sharing:

Indiana University Public Policy Institute will coordinate, track, evaluate and report on the following:

- Number of serious and violent felons returned to custody for a technical rule violation;
- Number of serious and violent felons committing a new crime;
- Number of serious and violent felons successfully completing parole;
- Reported Hispanic / IMPD interactions within the zone;
- Number of Indianapolis Emergency Medical Service interactions within the zone;
- Number of individuals receiving treatment as a diversion to jail through the PAIR program
- Number of individuals involved in Marion County Mental Health Court;
- Number of individuals successfully completing an assigned Marion County Mental Health Court Program;
- Number and type of Crime Prevention Through Environmental Design elements incorporated into new buildings throughout the zone; and,
- Number of neighborhood residents involved in community policing initiatives.

#### **Timeline and Milestones:**

- Hire additional police officers for Flex Team and Day Tact activities by 2018;
- Provide Crime Prevention Through Environmental Design training to police officers, city planners, and community development corporations by 2016;

- Begin implementation of elements of Crime Prevention Through Environmental Design in projects started in 2017;
- Solicit neighborhood resident based ideas for community policing activities by 2016;
- Work with mental health providers to create a mental health court by 2016;
- Work with mental health providers to recruit volunteers for the PAIR program by 2016;
- Hire additional police officers and parole agents to expand the InPAct program by 2016; and,
- Recruit bilingual neighborhood based volunteers and police officers to participate in the Latino Outreach Initiative by 2016.

#### **Barriers:**

As part of the Violent Crime Control and Law Enforcement Act of 1994, the Federal Assault Weapons Ban included a prohibition on the manufacturing for civilian use of assault weapons. This part of the federal law expired in 2004. Reinstating the ban sends a strong message that gangs and violent crime is not tolerated in our neighborhoods.

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# SAFE IndyEast Promise Zone Plan Strategies and Targets

#### Promise Zone Goal: Reduce Serious and Violent Crime

Description: **Safe IndyEast:** We promise to create a welcoming environment in which all families and visitors feel safe and secure. We aim to accomplish this by focused efforts on crime prevention, youth intervention programming, and supportive reentry services.

## PROMISE ZONE - SAFE INDY EAST SUBGOAL #2

Sub Goal 2: Expand and develop youth crime-intervention programming, emphasizing on at-risk youth populations to curb systemic crime and empower youth to become more engaged in their community.

#### **Activities and Interventions:**

- <u>Juvenile Justice Jeopardy:</u> Educate youth and families on juvenile law and how to interact with police officers to reduce the number of juvenile arrests. [Ongoing]
- IMPD East District Chess Club: Engage at-risk kids by teaching participants the game of chess and how it mirrors life, with special emphasis on decision making. [Ongoing]
- <u>Policing the Teen Brain:</u> Provide specialized training for officers working with youth involved in the criminal justice system. [New]
- Women's Empowerment Series: Provide education and referrals to single mothers who
  are dependent on individuals engaged in criminal activity with the goal of independence
  from association with illegal activities [Ongoing]
- Family and Juvenile Intervention Initiative: Target at-risk children to assist with diagnosis and treatment of root causes contributing to illegal activities [Ongoing]
- <u>Teen Court:</u> Utilize teen volunteers to provide a court experience designed to reduce recidivism for first time juvenile offenders. [Ongoing]

#### Rationale and Evidence:

A wide variety of youth-crime prevention and intervention strategies have been found successful. The most efficient programs should "produce long-term changes in individual competencies, environmental conditions, and patterns of behavior" (Department of and Human Services, 2001). Early intervention programs and targeted skills-oriented programs and behavioral approaches toward adolescents have been shown to curb potential gang-participation, decrease risk factors for youth violence, and reinforce better school attendance and participation (HHS, 2001). Interventions that focus upon moral-reasoning and problem solving are also highly effective. The involvement of youth in both planning and implementing prevention strategies has been found to be particularly impactful (National Crime

Prevention Council, 2014). "[Youth] contribute a valuable perspective on the problem as they build skills that will help them make positive contributions to their neighborhoods" (ibid, 2014).

#### **Implementing Partners:**

- As co-chair of the Safe IndyEast committee, John H. Boner Community Center will oversee VISTA members who will work to engage youth participants in outlined activities.
- As co-chair of the Safe IndyEast committeee, Department of Public Safety will commit officers in the east district to direct the various interventions.
- Reach for Youth will expand their existing Teen Court to serve an additional number of first time
  youth offenders and create partnerships with existing service providers for social service
  interventions and supports.
- Schools in the Zone The designated zone currently has 10 elementary schools, 3 middle schools, and 3 high schools. VISTA members will work with existing community school coordinators to identify youth participants.
- Stopover, Inc. and Outreach, Inc. will work with at-risk and homeless youth in prevention and intervention programming.

#### **Committed Financial Support:**

Total committed financial support for this sub-goal is \$613,275 and breaks down as follows:

Source: Community Crime Prevention Grant Funds

Activity: Support employment opportunities for older youth

Amount: \$8,000

Start and End Date: October 2014 - July 2015

Recipient: John H. Boner Community Center

Source: Community Crime Prevention Grant Funds

Activity: Crime prevention Through Care for homeless and runaway teens

Amount: \$30,000

Start and End Date: October 2014 - July 2015

Recipient: Outreach, Inc.

Source: Community Crime Prevention Grant Funds

Activity: Stopover and Teens Acting Responsibly Together Program

Amount: \$25,000

Start and End Date: October 2014 - July 2015

Recipient: Stopover, Inc.

Source: Local City Funding

Activity: Purchase of Juvenile Justice Jeopardy License

Amount: \$275

Start and End Date: 2014 - Ongoing

Recipient: Department of Public Safety - IMPD East District

Source: Combination of federal, state, and local grants and private donations

Activity: Emergency and transitional living space and support systems for homeless and

at-risk youth

Amount: \$550,000 Start and End Date: 2014 - 2014 Recipient: Stopover, Inc.

# Financial Support Needed:

Needed financial support for this sub-goal is \$3,465,250 and breaks down as follows:

Type: Community Crime Prevention Grant Funds

Activity: Provide funding for a variety of supportive services to at-risk youth populations,

including homeless and runaways

Estimated Amount: \$500,000 (\$50,000 annually)

Date: 2015 - 2025 Recipient: Outreach, Inc.

Type: Community Crime Prevention Grant Funds

Activity: Provide funding to support employment opportunities for older youth

Estimated Amount: \$500,000 (\$50,000 annually)

Date: 2015 - 2025

Recipient: John H. Boner Community Center

Type: Community Crime Prevention Grant Funds

Activity: Provide funding for the Stopover and Teens Acting Responsibly Together

program, targeting young adults exhibiting truancy behaviors that lead to

delinquent behavior

Estimated Amount: \$345,000 (\$34,500 annually)

Date: 2015 - 2025 Recipient: Stopover, Inc.

Type: Grant

Activity: Purchase of additional licenses of the "Juvenile Justice Jeopardy" game,

including maintenance fees over the term of the zone

Estimated Amount: \$10,250 Date: 2015 - 2025

Recipient: Department of Public Safety - IMPD East District

Type: Grant

Activity: Annual training for IMPD officers in the "Policing the Teen Brain" curriculum

Estimated Amount: \$100,000 (\$10,000 annually)

Date: 2015 - 2025

Recipient: Department of Public Safety - IMPD East District

Type: Grant

Activity: Double the capacity to provide emergency and transitional living space and

support services to homeless and at risk youth

Estimated Amount: \$2,010,000 (\$201,000 annually)

Date: 2015 - 2025 Recipient: Stopover, Inc.

# **Committed non-financial support:**

Source and Type: Food and gift cards

Activity: Provide incentives and prizes to youth participating in the Juvenile Justice

Jeopardy Game

Start and End Date: 2014 – 2014

Recipient: Department of Public Safety - IMPD East District

## Non-financial support needed:

Type: Food and gift cards

Activity: Provide prizes and incentives for youth participating in the Juvenile Justice

Jeopardy game

Start and End Date: 2015 – 2025

Recipient: Department of Public Safety - IMPD East District

Type: Supplies, food, prizes

Activity: Provide chess game boards and pieces, prizes, and incentives for youth

participating in the IMPD East District Chess Club

Start and End Date: 2015 – 2025

Recipient: Department of Public Safety - IMPD East District

#### **Expected Outcomes and Measurement:**

- 50% reduction in number of juvenile arrests in the IEPZ by 2025;
- 100% of schools in the IEPZ will have a rotating schedule of "Juvenile Justice Jeopardy" games quarterly by 2017;
- 25% increase in the number of first time juvenile offenders in the IEPZ participating in Teen Court by 2025;
- 50% increase in the number of juveniles from the IEPZ participating as volunteers in Teen Court by 2025;
- 10% increase in the number of juveniles from the IEPZ participating in IMPD East District Chess Club by 2025;
- 10% increase in the number of adult volunteers from the IEPZ participating in IMPD East District Chess Club by 2025
- 15% increase in the number of female heads of household in the IEPZ that self-report gaining independence from negative influences by 2025;

• 20% increase in the number of family unit participants from the IEPZ in the Family and Juvenile Intervention Initiative by 2025

#### Data Collection, Tracking, and Sharing - 1,000 character limit

Indiana University Public Policy Institute will coordinate, track, evaluate and report on the number of:

- Juvenile arrests in the zone;
- reported juvenile/police interactions within the zone;
- Juvenile participants participating in Juvenile Justice Jeopardy;
- Officers trained in "Policing the Teen Brain" curriculum;
- Juvenile participants in IMPD East District Chess Club;
- Adult volunteers in IMPD East District Chess Club;
- Juvenile offenders participating in Teen Court;
- Juvenile volunteers participating in Teen Court;
- Adult volunteers participating in Teen Court;
- Families participating in the Family and Juvenile Intervention Initiative;
- Families self-reporting improvement through participation in the Family and Juvenile Intervention Initiative;
- Single female mothers participating in the Women's Empowerment Series; and,
- Single female mothers self-reporting independence from criminal influences.

#### **Timeline and Milestones:**

- All officers currently working in the IEPZ will be trained in "Policing the Teen Brain" curriculum by 2016. New officers will be trained on a quarterly basis ongoing.
- All schools in the IEPZ will begin quarterly rotations of Juvenile Justice Jeopardy beginning September 2015.
- Referrals for participants in the Women's Empowerment Initiative will begin 2015, with referrals continuing to be made throughout the school year

- Juvenile volunteers for Teen Court will be recruited and trained in 2015. Expanded Teen Court will begin in the last quarter of 2015 and continue throughout the term of the zone.
- Referrals for participants in the IMPD East District Chess Club will begin in 2015. Chess club will meet on a bi-monthly basis throughout the term of the zone.
- Referrals for participants in the Family and Juvenile Intervention Initiative will begin in 2015 and will continue on an ongoing basis throughout the term of the zone.

Federal regulatory and / or statutory barriers

N/A

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Description: **Safe IndyEast:** We promise to create a welcoming environment in which all families and visitors feel safe and secure. We aim to accomplish this by focused efforts on crime prevention, youth intervention programming, and supportive reentry services.

#### PROMISE ZONE – SAFE INDY EAST SUBGOAL #3

Sub Goal 3: Partner with community organizations to support families and neighborhoods impacted by incarceration and develop strategies to integrate holistic, community-focused reentry services.

#### **Activities and Interventions:**

- Bolster the capacity of mentoring programs in order to provide a continuous, seamless transition to an identified support system available upon release. [Ongoing]
- Expand the spectrum of educational opportunities within facilities to include GED, post-secondary education, and vocational training opportunities. [Ongoing]
- Provide focused outreach to private employers to increase the awareness of the Work Opportunity Tax Credit and federal bonding programs as incentives to hire ex-offenders. [New]
- Work with local organizations to identify quality, affordable housing options for exoffenders with a particular emphasis on providing support for serious and violent offenders and sex offenders. [New]
- Create an Engagement Center that provides an alternative to incarceration while providing free and low-cost services for addiction assistance, a secure lockdown for detoxification, and mental health assistance. [New]
- Promote, implement, and expand the use of restorative justice programs. [New]

#### Rationale and Evidence:

The 2012 Indianapolis-Marion County Council Re-Entry Policy Study Commission Report found that a 1% reduction in the three-year recidivism rate in the County led to a \$1.55 million cost saving. Comprehensive strategies, involving "state and local levels of government; increased coordination among criminal justice and social service agencies; and the inclusion of non-traditional groups, such as community-based groups, to coordinate and provide services" are essential in preventing recidivism (Bureau of Justice Assistance 2014). Returning prisoners often struggle in finding permanent housing options, and those returning to neighborhoods "perceived to be unsafe and lacking in social capital are at greater risk of recidivism" (Urban Institute, 2010). Comprehensive programs which ensure continuity of care and target housing, education and employment can reduce recidivism.

## **Implementing Partners:**

- As the co-chair of the Safe IndyEast committee, John H. Boner Community Center will
  provide re-entry services with a focus on securing housing and employment, and
  oversee VISTA members who will work to further awareness of employment and
  housing incentives.
- As the co-chair of the Safe IndyEast committee, Department of Public Safety land acquisition, financing, construction, and operation of the proposed Engagement Center.
- Trusted Mentors will train individuals to be mentors.
- Oakland City University and Grace College will provide post-secondary programs to the residents of the Indianapolis Re-entry Educational Facility (IREF).
- Indiana Department of Workforce Development will provide vocational training programs.

#### **Committed Financial Support:**

Total committed financial support for this sub-goal is \$31,986,053 and breaks down as follows:

Source: Community Crime Prevention Grant Funds

Activity: Provide supportive services for employment training and attainment through

Job Club

Amount: \$30,000

Start and End Date: October 2014 - July 2015

Recipient: John H. Boner Community Center

Source: Community Crime Prevention Grant Funds

Activity: From Prisoner to Citizen Program: provide supportive job-training programs for

recently released individuals

Amount: \$80,000

Start and End Date: October 2014 - July 2015

Recipient: Workforce, Inc.

Source: Community Crime Prevention Grant Funds

Activity: Provide funds for the mentoring program for successful re-entry

Amount: \$40,000

Start and End Date: October 2014 - July 2015

Recipient: Trusted Mentors

Source: Community Crime Prevention Grant Funds

Activity: Provide supportive housing and employment services for female offenders

Amount: \$75,000

Start and End Date: October 2014 - July 2015
Recipient: Dove Recovery House

Source: United Way of Central Indiana

Activity: Provide job coaching, financial coaching, and supportive housing and

employment services for ex-offenders

Amount: \$422,862 Start and End Date: 2012 - 2015

Recipient: John H. Boner Community Center

Source: United Way of Central Indiana

Activity: Expand medical clinic to serve at-risk re-entry populations

Amount: \$211,364 Start and End Date: 2013 - 2014 Recipient: Horizon House

Source: United Way of Central Indiana

Activity: Expand medical clinic to serve at-risk re-entry populations

Amount: \$100,050

Start and End Date: 2014 – 2015

Recipient: The Damien Center

Source: City of Indianapolis - DMD - Emergency Solutions Grant

Activity: Emergency rent for ex-offenders

Amount: \$65,987 Start and End Date: 2014 – 2015 Recipient: Workforce, Inc.

Source: Department of Labor - Enhanced Transitional Jobs Grant

Activity: Provide salaries and support services for transitional jobs for ex-offenders

Amount: \$15,000,000
Start and End Date: 2013 – 2015
Recipient: Workforce, Inc.

Source: Private Donations

Activity: Provide salaries and support services for ex-offenders

Amount: \$66,565 Start and End Date: 2013 – 2015 Recipient: Workforce, Inc.

Source: Program Generated Income

Activity: Provide salaries and support services for ex-offenders

Amount: \$7,442,379
Start and End Date: 2013 – 2015
Recipient: Workforce, Inc.

Source: Local Grants

Activity: Provide salaries and support services for ex-offenders

Amount: \$8,121,846 Start and End Date: 2013 – 2015 Recipient: Workforce, Inc. Source: State Budget Allocation

Activity: Provide salaries and classroom materials for incarcerated offenders

Amount: \$330,000 Start and End Date: 2014 – 2014

Recipient: Indiana Department of Correction

# Financial Support Needed – type, activity, date, receiving org

Type: Combination of public and foundation resources

Activity: Creation of an Engagement Center. Includes land acquisition and construction

Estimated Amount: \$800,000 - \$1.8 million

Start and End Date: 2015 – 2017

Recipient: City of Indianapolis - Department of Public Safety

Type: Grant

Activity: Provide post-secondary education for incarcerated individuals. Over the 10 year

span of the Promise Zone designation, the requested amount represents a grant

allocation of \$1500 per student to serve a total of 200 students per year.

Estimated Amount: \$3,000,000 (\$300,000 annually)

Start and End Date: 2015 – 2025

Recipient: Various post-secondary institutions

Type: Budget Re-allocation from Justice Investment Savings Funding Model
Activity: Increase the number of teachers and supplies at the Indianapolis Re-Entry

Educational Facility. Provides salaries, benefits and class materials for nine full-time vocational instructors and six full-time GED / Literacy instructors. Over the 10 year span of the Promise Zone designation, the requested amount would

triple the amount of education offered at the facility.

Estimated Amount: \$9,900,000 (\$990,000 annually)

Start and End Date: 2015 – 2025

Recipient: Indiana Department of Correction

Type: Grant

Activity: Provide dedicated staff with expertise in managing barriers to successful reentry

for those with a conviction on their record. Over the 10 year span of the Promise Zone designation, the requested amount would provide two full-time positions for a case manager and an employment coach to work with this

specific population.

Estimated Amount: \$1,200,000 (\$120,000 annually)

Start and End Date: 2015 – 2025

Recipient: John H. Boner Community Center

Type: Crime Prevention Grants

Activity: Provide funding for a variety of supportive services to released offenders

including job coaching, financial coaching, mentoring, rental and utility

assistance, substance abuse treatment, and child care assistance. The needed

amount is allocated to four different agencies over the 10 year span of the

Promise Zone Designation.

Estimated Amount: \$2,500,000 (\$250,000 annually)

Start and End Date: 2015 – 2025

Recipient: John H. Boner Community Center, Dove Recovery House, Trusted Mentors,

Workforce, Inc.

Type: Department of Labor - Enhanced Transitional Jobs Grant

Activity: Provide salaries and support services for transitional jobs for ex-offenders. In

2011, the DOL announced their Enhanced Transitional Jobs Demonstration Grants, with Indianapolis one of seven across the country chosen as an initial site. The results of this grant are currently under evaluation by the DOL, but early studies in Indiana show this as a promising model for reducing recidivism. If the DOL studies support the effectiveness of the grant, the grant should be increased over the ten year span of the Promise Zone designation to serve a

greater number of ex-offenders.

Amount: \$50,000,000 (\$5,000,000 annually)

Start and End Date: 2015 – 2025 Recipient: Workforce, Inc.

Type: Grant

Activity: Provide unrestricted grant dollars to act as "barrier busting" dollars for recently

released ex-offenders. This special population often has specific barriers to successful reentry that are not experienced by other populations. Unpaid tickets can lead to a suspended drivers license with fees and fines that prevent an individual from obtaining a drivers license. Unpaid utility bills can prevent an

an individual from obtaining a drivers license. Unpaid utility bills can prevent an individual from having heat or electricity turned on in their name. Some individuals are able to obtain the deposit for an apartment, but not the first months rent. Often, individuals are released with little more than two outfits and no other clothes. Some individuals may need an entrance or testing fee for a vocational program. Having an unrestricted source of grant dollars to pay for these one time barriers will lead to a lowered recidivism rate. This needed amount would allocate \$1,000 per individual, serving a total of 7,500 distinct individuals in three different organizations over the 10 year span of the Promise

Zone designation.

Estimated Amount: \$7, 500,000 (\$750,000 annually)

Start and End Date: 2015 - 2025

Recipient: John H. Boner Community Center, Dove Recovery House, Workforce, Inc.

Type: Grant

Activity: Staffing and supplies to recruit, train and manage volunteer mentors

Estimated Amount: \$1,125,000 (\$112,500 annually)

Start and End Date: 2015 - 2025
Recipient: Trusted Mentors

Type: Grant

Activity: Staffing and supplies to recruit, train and manage volunteer restorative justice

facilitators and implement restorative justice programming.

Estimated Amount: \$275,000 (\$27,500 annually)

Start and End Date: 2015 - 2025

Recipient: Indiana Department of Correction

Type: Combination of user fees, grants, and budget reallocation

Activity: Operating Budget for Engagement Center.

Estimated Amount: \$16,000,000 (\$1,600,000 annually)

Start and End Date: 2015 - 2025

Recipient: City of Indianapolis

# Committed non-financial support

Source and Type: Volunteers (150)

Activity: Indianapolis Reentry Education Center has a core group of committed

volunteers from the community who serve as mentors, conduct classes,

activities and programs for residents of the facility.

Start and End Date: On-going thru 2025
Recipient: Residents of IREF

Source and Type: Residents of Indianapolis Reentry Education Facility

Activity: Resident work crews from IREF conduct clean-ups, maintain public

infrastructure, beautification projects and other community service efforts for

residents and organizations within the IEPZ.

Start and End Date: On-going thru 2025 Recipient: IEPZ residents/area

# Non-financial support needed – type, activity, start and end date, org receiving

Type: Volunteers

Activity: 50 new volunteers are needed per year to serve as mentors for men I

ncarcerated at IREF. A total of 500 volunteers would be used during the term of

the IEPZ designation.

Start and End Date: 2015 – 2025 Recipient: Trusted Mentors

Type: Volunteers

Activity: 10 new volunteers are needed per year to serve as restorative justice facilitators

for men incarcerated at the Indianapolis Re-Entry and Education Facility. A total

of 100 volunteers would serve during the term of the IEPZ designation.

Start and End Date: 2015 - 2025

Recipient: Indiana Department of Correction

# Expected Outcomes and Measurement – 1,000 character limit – what will tell you that the activitie are achieving the subgoal

- 50% reduction in recidivism by 2025;
- 40% increase by 2025 in the number of offenders obtaining their GED or high school diploma prior to release;

- 25% increase by 2025 in the number of offenders obtaining a vocational certificate/post-secondary education prior to release;
- 40% increase by 2025 in the number of ex-offenders gaining employment within the first 3 months of release;
- 50% increase by 2025 in the number of ex-offenders who maintain employment more than one year;
- 50% increase by 2025 in the number of ex-offenders who obtain independent quality, affordable housing;
- 30% increase by 2025 in the number of ex-offenders who maintain independent quality, affordable housing;
- 10% increase by 2025 in the number of ex-offenders who become homeowners;
- 15% increase by 2025 in the number of offenders matched with a mentor;
- 50% increase by 2025 in the number of offenders participating in restorative justice programs.

## Data Collection, Tracking, and Sharing - 1,000 character limit

Indiana University Public Policy Institute will coordinate, track, evaluate and report on the following:

- While incarcerated in the Indianapolis Re-entry Educational Facility:
- Obtain their GED or high school equivalency degree
- Receive some level of post-secondary education or vocational training
- Are matched with a mentor
- After release from the Indianapolis Re-entry Educational Facility
- Gain employment within three months of their release
- Are housed in independent, quality, affordable housing
- Have become homeowners
- Continue the mentor relationship one year, three year, and five year post release
- Recidivism Rate
- Throughout the timeline designation of the zone
- Amount of wages earned by offenders
- Length of employment of offenders
- Number of offenders who participate in a restorative justice program

#### Timeline / Milestones – 1,000 character limit

- Recruit and train volunteers to serve as mentors and restorative justice facilitators:
   Recruitment to begin in July 2015 with initial group trained and matched by October
   2015. VISTA members will perform ongoing recruitment with quarterly training sessions
   held throughout the term of the zone designation
- Create an education and outreach campaign for landlords and private business owners:
   Develop the education and outreach tools in 2015. Beginning in 2016, VISTA members will reach out to three landlords and business owners per quarter.
- Expand post-secondary educational programs: 2015 2020

- Hire additional teaching staff at Indianapolis Re-entry Educational Facility: Three
  vocational teachers and two GED instructors hired by January 2016 [first increase],
  January 2017 [second increase] and January 2018 [third increase]
- Build the Engagement Center: 2015 2017

# Federal regulatory and / or statutory barriers

In 1965, Congress passed Title IV of the Higher Education Act which allowed currently incarcerated people to apply for financial aid for post-secondary education in the form of Pell Grants. By 1982, there were more than 350 distinct programs through over 90% of the United States. According to the United States Department of Education, of the \$5.3 billion awarded in Pell grants in 1993, \$34 million were awarded to inmates. This represents less than 1/10 of 1% of the total grant awards. In 1994, the Violent Crime Control and Law Enforcement Act effectively decimated funding for prison education programs by eliminating Pell grants for currently incarcerated individuals. The U.S. Department of Education's 1997 study titled "Three State Recidivism Study" showed that for every dollar spent on education, more than two dollars are returned to the public in reduced prison costs. If Congress were to resume the practice of releasing a fraction of the available Pell grants to incarcerated individuals, this extremely modest investment would reduce both recidivism rates and correctional budgets to unprecedented levels. ("The Three State Recidivism Study," Steurer et al., U.S. Department of Education, Office of Correctional Education, 1999.) ("Prison Education Program Participation and Recidivism: A Test of the Normalization Hypothesis," Miles D. Harer, Federal Bureau of Prisons, Office of Research and Evaluation, May, 1995.) ("Pell Grants for Prisoners: Facts/Commentary," U.S. Department of Education, Office of Correctional Education 1995.)

According to HUD, an incarcerated individual is only considered homeless if they are incarcerated less than 90 days AND they were living in an emergency shelter or a place not meant for human habitation immediately prior to their incarceration. Expanding the definition of homeless to anyone leaving incarceration would allow those individuals the opportunity to take advantage of existing opportunities utilizing ESG and CoC funds. Removing systemic barriers can allow previously incarcerated individuals the opportunity to access quality, affordable housing, reducing both the recidivism rate and the amount spent on correctional budgets. ("Examining Housing as a Pathway to Successful Reentry: A Demonstration Design Process," Fontaine, Jocelyn, Ph.D., Urban Institute, 1993.)